

# Assessing Vulnerability of South Dakota Counties for Opioid Overdose, HIV & HCV

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CDC Partners Webinar



SLM Consulting, LLC  
*Data Driven Public Health Solutions*



UNIVERSITY OF  
SOUTH DAKOTA  
SCHOOL OF HEALTH SCIENCES



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# Learning Objectives

- Understand syndemic of opioid overdose, HCV, and HIV in South Dakota
- Identify the role of partners involved in project
- Outline the methods and findings of the project
- Highlight important findings for tribal communities
- Share strategies for project success
- Next steps in South Dakota (OD2A)

# Purpose of Vulnerability Assessment

# Opportunity

- **Funding:** CDC Cooperative Agreement for Emergency Response: Public Health Crisis Response. 2018 Opioid Overdose Crisis Cooperative Agreement Supplemental Guidance
- **Project Period:** September 2018-August 2019

## Project Activities

1. Develop a jurisdiction-level vulnerability assessments that identify sub-regional (e.g., county) areas at high risk for (1) opioid overdoses and (2) blood-borne infections (i.e., HIV, hepatitis C) associated with nonsterile injection drug use.
2. Disseminate vulnerability assessment findings
3. Develop plan to address prevention and intervention gaps
4. Initiate implementation of plan

# Project Roles & Partners

**South Dakota State University**

Methods, Data analysis, Findings,  
Manuscript, Dissemination of  
Findings

**South Dakota Department of Health**

Grantee, Fiscal Agent, Epidemiology,  
Opioid Advisory Board, Dissemination of  
Findings

**Vulnerability  
Assessment**

**SLM Consulting, LLC**

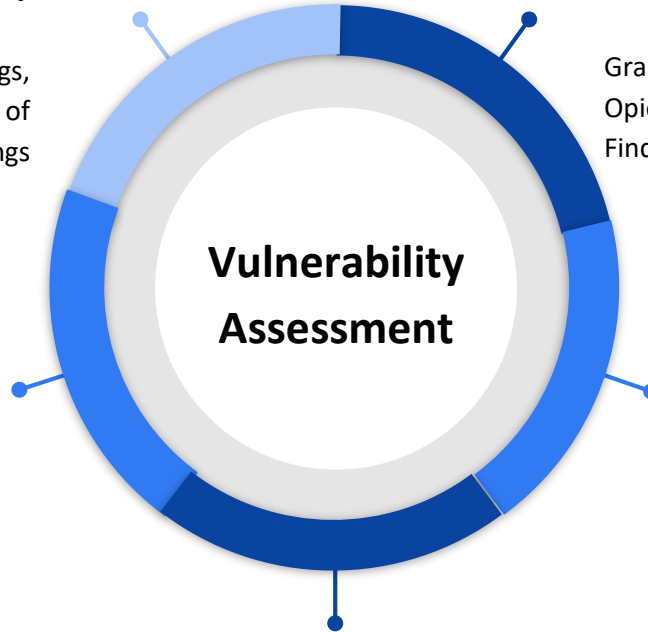
Project Coordination, Partner  
Outreach & Collaboration,  
Manuscript,  
Dissemination of Findings,

**University of South Dakota**

Data, Manuscript, County Report  
Cards, Data Indicators, Dissemination  
of Findings

**Partners**

Data, Community Outreach





# Partners and Stakeholders

- South Dakota Opioid Abuse Advisory Committee
- South Dakota Department of Social Services
- South Dakota Division of Criminal Investigations
- Great Plains Tribal Chairmen's Health Board, Great Plains Tribal Epi Center
- South Dakota Association of Healthcare Organizations
- South Dakota Board of Pharmacy
- South Dakota Department of Health
- University of South Dakota
- South Dakota State University
- SLM Consulting, LLC
- And MANY other stakeholders

# Multi-Sector Collaboration





Image credit: <https://www.travelsouthdakota.com/>

# Methods

# Methods

- Outcome: heavy drug use (HCV cases aged <40 years as proxy)
- Compile county-level surveillance and socioeconomic data
- Perform drive time analysis (ArcGIS Network Analyst)
- Use a Poisson Regression model to assess county factors
- Construct a rank for each county based on the model

# County-level Indicators

Indicator Variables	Socioeconomic Data (2013-2017 5-Year ACS)	
Unintentional drug overdose (fatal and non-fatal)	% Mobile homes	% children aged 17 or younger
Opioid prescription rate (PDMP)	% People with disability	% minority
Reported HIV cases	% Speaking limited English	% crowded households
Naloxone administration by EMS	% poverty	% households with no vehicle
Syndromic emergency dept visit for opioid overdose	% with no high school diploma	% uninsured
Substance use disorder treatment admission (heroin or opioid)	% unemployed	% single parent households with children under 18
Access to primary care, emergency care, and behavioral health (drive time analysis incorporating road network data)	per capita income	% elderly aged 65 or above
High Intensity Drug Trafficking (DEA)		
Urban/Rural status (USDA Urban/Rural continuum classification)		

# Construct Access to Care (Drive Time)

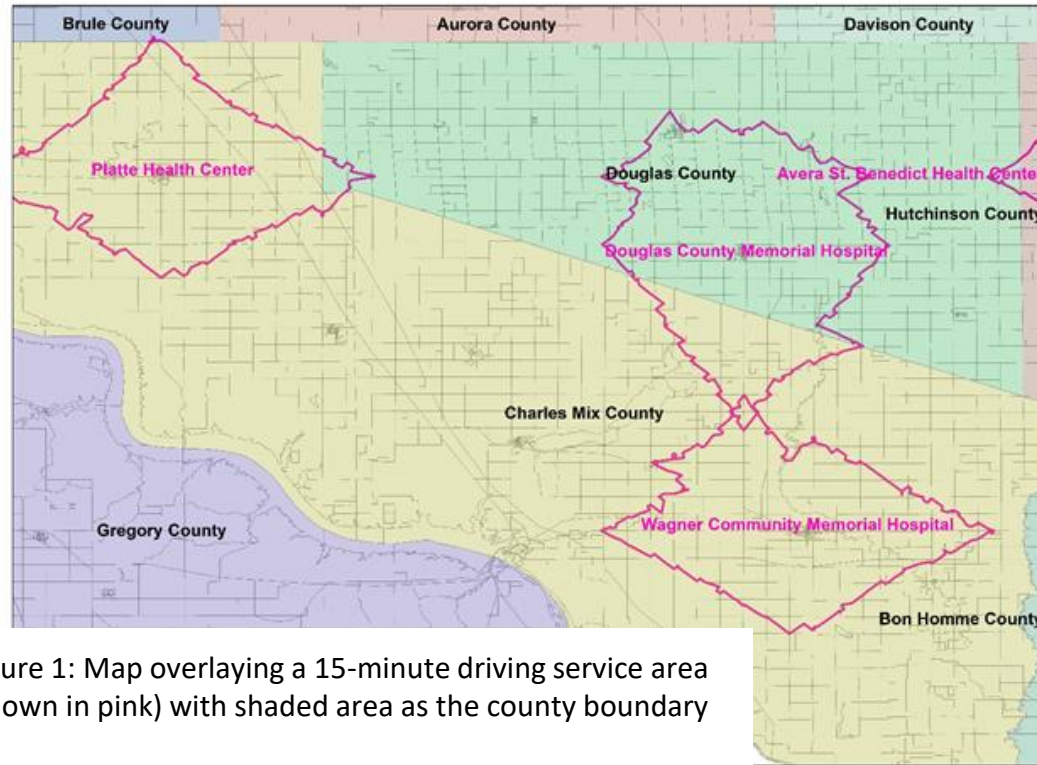


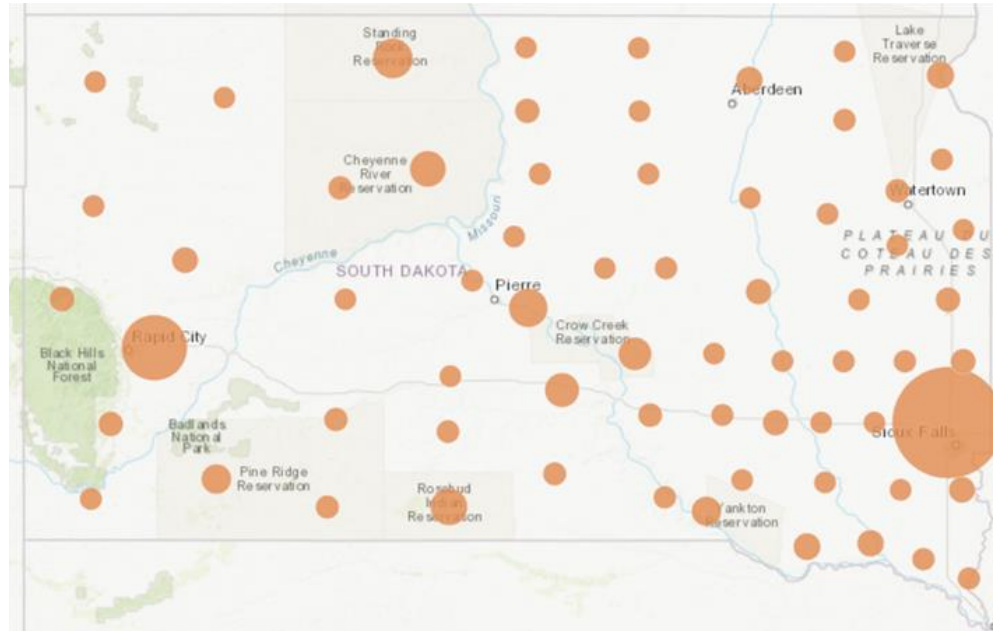
Figure 1: Map overlaying a 15-minute driving service area (shown in pink) with shaded area as the county boundary

# Findings



# Descriptive Results

- 296 HCV infection cases (acute & chronic aged <40 years) annually, 2016-2018
- Most indicators were individually found to be associated with heavy drug use



# Poisson Regression Model Results

The following indicators were significantly associated with county vulnerability:

- Unintentional drug overdose mortality per 10,000 ( $\beta$  0.627;  $p < 0.000$ )
- Nonfatal overdose ED visit per 10,000 ( $\beta$  -0.825;  $p < 0.000$ )
- SUD treatment admissions related to primary IDU per 10,000 ( $\beta$  -0.071;  $p = 0.006$ )
- Naloxone administration per 10,000 ( $\beta$  0.177;  $p < 0.000$ )
- Access to behavioral health provider ( $\beta$  0.033;  $p < 0.000$ )
- Access to primary care provider ( $\beta$  -0.017;  $p = 0.009$ )
- % county considered minority ( $\beta$  2.090;  $p = 0.022$ )

# Poisson Regression Model Results

- % pop without insurance
  - Minority County ( $\beta$  0.437;  $p < 0.000$ )
  - Non-minority County ( $\beta$  -0.239;  $p < 0.000$ )
- % pop unemployed ( $\beta$  0.070;  $p = 0.019$ )
- % pop with no high school diploma ( $\beta$  0.288;  $p < 0.000$ )
- % pop with disability ( $\beta$  -0.189;  $p < 0.000$ )
- % pop speaking English less than well ( $\beta$  -0.644;  $p < 0.000$ )
- % households with no vehicle ( $\beta$  .096;  $p = 0.035$ )

# County Vulnerability Ranking

13 counties (top 20%) were identified as vulnerable in SD:

- Brown
- Buffalo
- Charles Mix
- Corson
- Dewey
- Hughes
- Lyman
- Minnehaha
- Oglala Lakota
- Pennington
- Roberts
- Todd
- Yankton

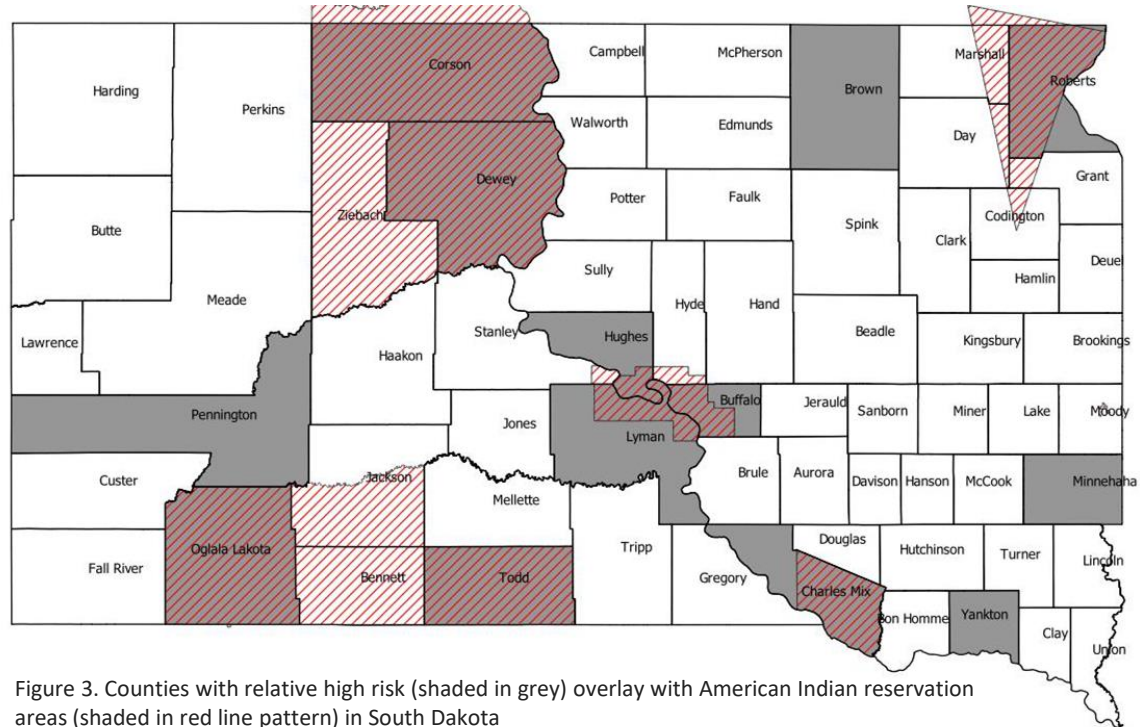


Figure 3. Counties with relative high risk (shaded in grey) overlay with American Indian reservation areas (shaded in red line pattern) in South Dakota

# Discussion & Public Health Implications

- 13 most vulnerable counties
  - 69% (n=9) reservation counties
  - 46% (n=6) frontier counties
- County vulnerability is 800% higher for minority vs non-minority counties
- Nearly all significant predictors of county-level vulnerability were structural and are potentially modifiable
- Non-structural indicators (% minority) highlight need for culturally grounded prevention and treatment interventions



Image credit: <https://www.travelsouthdakota.com/>

# Discussion & Public Health Implications

- Fatal Drug Overdose: For every 1% increase in drug overdose mortality per 10,000, county vulnerability increases by 87%.
- Protective Factors: SUD treatment admission and non-fatal overdose ED visits
  - May support efforts to improve access to and utilization of MAT
- Minority vs non-minority counties
  - % Uninsured
    - Risk factor in minority counties; protective in non-minority counties
  - % Mobile Homes
    - Protective factor in minority counties

# Discussion & Public Health Implications

- Our findings give context to the sydemc in rural reservation counties
- Overdose
  - Between 1999 and 2015, rural AI/ANs (+519%) represented the largest increase in number of drug overdose deaths (Mack, Jones & Ballesteros, 2017).
  - Between 2017 and 2017, AI/ANs had the second (Scholl et al, 2018):
    - Highest overdose death rates involving all opioids
    - Largest relative increase (58.5%) in rates
- HCV
  - Between 2002 and 2016, AI/ANs had highest incidence rate of HCV; largest increase between 2015-2016.
- HIV
  - AI/ANs have twice the rate of HIV infection and AIDS compared to white population and were the only racial/ethnic group between 2012 and 2016 in which rate of AIDS increased.

# Dissemination of Findings



# Methods

- Executive Summary, County Report Cards & Interactive Maps
  - [South Dakota Department of Health](#)
  - [Avoid Opioid SD](#)
- Partners
- Webinars
- Conference Presentations
  - 2019 South Dakota Public Health Association Conference
  - 2019 Chronic Disease Partners & Better Choices Better Health Conference
- Manuscript: Journal of Infectious Disease - Submitted September 2019

# Emergency Response Vulnerability Assessment

## Risk of Opioid Overdose, HIV, and Viral Hepatitis

### Aurora County

Population: 2,738<sup>1</sup>

**Vulnerability Level:**  
Average

South Dakota	Healthcare Access	Aurora County
80.9%	Primary Care Provider within 15 minutes <sup>2,4</sup>	71.5%
48.2%	Behavioral Health Provider within 15 minutes <sup>3</sup>	0%
65.6%	Emergency Department within 15 minutes <sup>2,4</sup>	0%

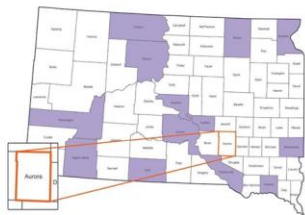
### Infectious Disease

40	Reported HIV Cases <sup>5</sup>	0
3.4	Reported HCV Cases per 100,000 <sup>5</sup>	12.2*

### Drug Related Data

0.6	Unintentional Drug Overdose - Fatal per 100,000 <sup>6</sup>	0
0.9	Unintentional Drug Overdose - Non-Fatal per 100,000 <sup>6</sup>	18.3*
53.6	Opioid Prescriptions per 100 <sup>7</sup>	57.5
3.8	Naloxone Administration per 10,000 <sup>8</sup>	3.7*
3.1	Drug Related Hospital Discharges per 100,000 <sup>9</sup>	0
119.5	Substance Use Treatment Admissions per 10,000 <sup>10</sup>	49.9*
N/A	High Intensity Drug Trafficking Area <sup>11</sup>	No

\*Rate is based on count of less than 20.



South Dakota	Socioeconomic Data	Aurora County
13.9%	Poverty <sup>12</sup>	6.2%
8.6%	No High School Diploma <sup>12</sup>	12.4%
2.6%	Unemployed <sup>12</sup>	1%
8.7%	Single Parent Households <sup>12</sup>	6%
15.5%	Persons 65 and Older <sup>12</sup>	20.1%
24.7%	Persons 17 or Younger <sup>12</sup>	26.1%
17.3%	Minority <sup>12</sup>	11.2%
2.3%	Housing Unit with More People than Rooms <sup>12</sup>	1.1%
5.2%	Household with No Vehicle <sup>12</sup>	1.3%
9.7%	Uninsured <sup>12</sup>	5%
8.7%	Mobile Homes <sup>12</sup>	8.8%
12.1%	People with Disability <sup>12</sup>	12.8%
1.0%	Speak Limited English <sup>12</sup>	2.2%
\$28,761	Per Capita Income <sup>12</sup>	\$30,872

## Recommendations

### Build Capacity for Response to Opioid Misuse and Abuse

- Increase Education and Awareness about 911 Good Samaritan Law
- Targeted Naloxone Distribution

### Prevention and Early Detection

- Expand Use of South Dakota Prescription Monitoring Program (PDM)
- Amplify Public Health Messaging focused on Prevention of Opioid Misuse
- Support Implementation of Models to Engage Rural Communities in Addressing Opioid Misuse

- Strengthen public health data collection, reporting, and sharing
- Evidence-Based Community Prevention and Education Programs

### Expand Treatment and Recovery

- Expand telehealth and teleconsultation to increase access to substance use treatment
- Expand Quality of Pain Management
- Expand access to Medication-Assisted Treatment (MAT)
- Enhance Workforce Capacity
- Increase Public Health Engagement to Address Opioid and Related HIV and HCV Issues
- Expand Access to Social Service Resources and Services

Full report available at [doh.sd.gov](http://doh.sd.gov).

## Acknowledgments

Findings were supported by the National Center for HIV/AIDS, Viral Hepatitis, STD, and TB Prevention (NCHHSTP) of the CDC under award number NU90TP921980. The findings and conclusions in this project are those of the authors and do not necessarily represent the official position of the Centers for Disease Control and Prevention.

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## Endnotes

1. Annual Estimates of the Resident Population: July 1, 2017. The U.S. Census Bureau, Population Division.
2. South Dakota Department of Health (SD DOH), Office of Health Facilities Licensure & Certification, February 2019
3. South Dakota Department of Social Services, Division of Behavioral Health, Inpatient Treatment Services, Day Treatment Services, and Clinically Managed Low-Intensity Residential Services, February 2019
4. Health Resource & Services Administration (HRSA) Data Portal, Health Center Service Delivery and Look-Alike Sites, February 2019
5. SD DOH, Infectious Disease Surveillance, 2016-2018
6. SD DOH, Hospital Discharge, 2016-2018
7. SD DOH, South Dakota Prescription Drug Monitoring Program, 2016-2018
8. SD DOH, Emergency Medical Services, 2018
9. SD DOH, Syndromic Surveillance, July 2017-December 2018
10. South Dakota Department of Social Services, Treatment Episode Data, 2016-2018
11. U.S. Drug Enforcement Administration, High Intensity Drug Trafficking Area (HITDA) Programs County Data, May 2018
12. Census, American Community Survey (ACS), 2012-2016, Table B19301

## Resources

### South Dakota Opioid Resource Hotline

The Resource Hotline is available 24 hours a day, 7 days a week and will be answered by trained crisis workers to assist in finding local resources for you or a loved one. Call 1-800-920-4343.

### Opioid Texting Support

Connect with local resources that best fit your needs. Answer a few questions and get help for yourself or a loved one who is struggling. Text OPIOID to 898211.

### Helpline Center: Opioid Prevention Resources

The Helpline Center provides opioid prevention resources including an online local and statewide database search that will connect you to opioid support services in your area and printable community guides. Visit [www.helplinecenter.org](http://www.helplinecenter.org).

### Dakota Counseling Institute

Designated community mental health center for Aurora County. Call 605-996-9686 or visit [www.dakotacounseling.net](http://www.dakotacounseling.net).

### Horizon Health Services Aurora County Clinic

Comprehensive primary care including mental health/substance abuse services. Call 605-942-7711.

Learn more at  
[www.avoidopioidsd.com](http://www.avoidopioidsd.com)



# Emergency Response Vulnerability Assessment

## Risk of Opioid Overdose, HIV, and Viral Hepatitis

### Executive Summary

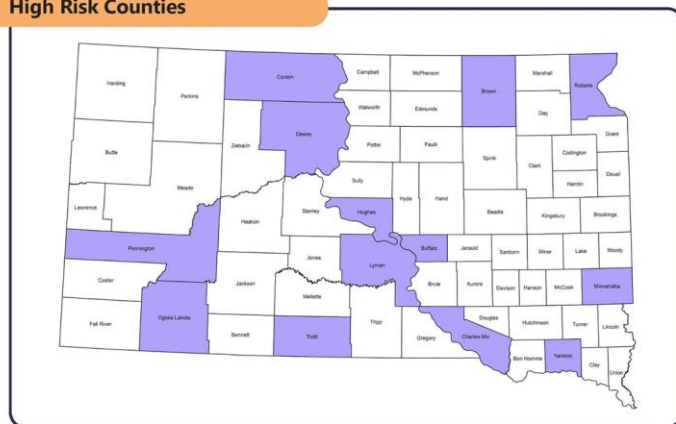
Rural U.S. communities are disproportionately impacted by drug overdose deaths,<sup>1,2</sup> despite having lower drug use rates than urban communities.<sup>3</sup> In 2009, deaths from drug overdose surpassed deaths from motor vehicle accidents in the U.S., and the majority (60%) of drug overdose deaths were due to prescription opioid abuse and misuse.<sup>4,5</sup>

The incidence of deaths from opioid analgesic poisoning quadrupled between 1999 and 2011,<sup>6</sup> followed by a marked increase in cases of acute hepatitis C virus (HCV) between 2010 and 2015—largely associated with an increase in injection drug use (IDU) in rural areas.<sup>7</sup> IDU is a risk factor for HCV, HIV, and other bloodborne infections, and has become an important factor in understanding and responding to the nationwide opioid crisis.<sup>8</sup> Recent clusters of

injection-related HIV and HCV have occurred in rural areas of several states due to increasing use of illicit prescription opioids and heroin.<sup>9,10</sup> These events raise concern for the vulnerability of similar rural communities to the rapid spread of HIV and HCV among networks of persons who inject drugs.<sup>1</sup>

The purpose of this project was to develop and disseminate county-level vulnerability assessments that identify areas in South Dakota at high risk for opioid overdose and injection-related HIV and HCV. Results highlight structural, socioeconomic, and geographic factors potentially important when assessing risk among South Dakota counties for opioid overdose and rapid spread of HIV and HCV. Findings will inform local and state plans to strategically allocate prevention and intervention services to minimize death and disability resulting from the nationwide opioid crisis.

### High Risk Counties



### Assessment Indicators

Socio-economic indicators included percent poverty, percent with no high school diploma, percent unemployed, per capita income, percent single parent households with children under 18, percent elderly aged 65, percent children aged 17 or younger, percent minority, percent crowded households, percent households with no vehicle, percent mobile homes, percent people with disability, percent speaking limited English, and percent with no health insurance. The drug use and abuse indicators included deaths due to unintentional drug overdose, Naloxone Administered for any cause, Opioid prescriptions, Emergency Department (ED) Syndromic Opioid Overdose Visits, total ED visits, nonfatal ED visits,

HIV cases, substance use disorder treatment overall admissions, admissions related to primary Heroin/Opiates use, and admissions related to primary IV drug use. The counts were converted to the rates per 10,000. In addition, we created a binary indicator for High Intensity Drug Trafficking Areas identified by the U.S. Drug Enforcement Administration (DEA). Healthcare access for primary care, emergency care, and behavioral health care were measured as percent county population within 15-minute driving distance of each type of the healthcare providers. The National Center for Health Statistics (NCHS) urban/rural classification identifies 66 counties as three categories: small metro, micropolitan, and noncore counties.

Population: 869,666<sup>28</sup>

#### Healthcare Access

Primary Care Provider within 15 minutes <sup>18,19</sup>	80.9%
Behavioral Health Provider within 15 minutes <sup>20</sup>	48.2%
Emergency Department within 15 minutes <sup>18,19</sup>	65.6%

#### Infectious Disease

Reported HIV Cases <sup>21</sup>	40
Reported HCV Cases per 100,000 <sup>21</sup>	34.0

#### Drug Related Data

Unintentional Drug Overdose - Fatal per 100,000 <sup>22</sup>	5.6
Unintentional Drug Overdose - Non-Fatal per 100,000 <sup>22</sup>	9.2
Opioid Prescriptions per 100 <sup>23</sup>	53.6
Naloxone Administration per 10,000 <sup>24</sup>	3.8
Drug Related Hospital Discharges per 100,000 <sup>25</sup>	31.0
Substance Use Treatment Admissions per 10,000 <sup>26</sup>	119.5

#### Socioeconomic Data

Poverty <sup>27</sup>	13.9%
No High School Diploma <sup>27</sup>	8.6%
Unemployed <sup>27</sup>	2.6%
Single Parent Households <sup>27</sup>	8.7%
Persons 65 and Older <sup>27</sup>	15.5%
Persons 17 or Younger <sup>27</sup>	24.7%
Minority <sup>27</sup>	17.3%
Crowded Household <sup>27</sup>	2.3%
Household with No Vehicle <sup>27</sup>	5.2%
Uninsured <sup>27</sup>	9.7%
Per Capita Income <sup>27</sup>	\$28,761
Mobile Homes <sup>27</sup>	8.7%
People with Disability <sup>27</sup>	12.1%
Speak Limited English <sup>27</sup>	1.0%

## Next Steps

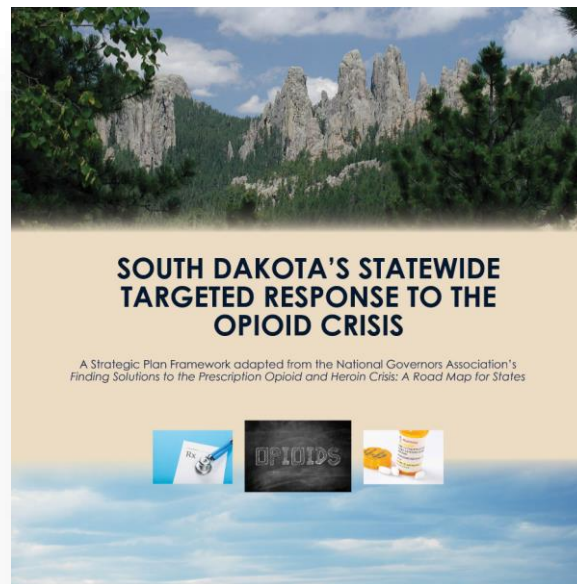
# South Dakota Opioid Abuse Strategic Plan

Prevention and Early Detection

Treatment and Recovery

Reducing Illicit Supply

Response to Opioid Misuse and Abuse



# South Dakota OD2A





# Thank You

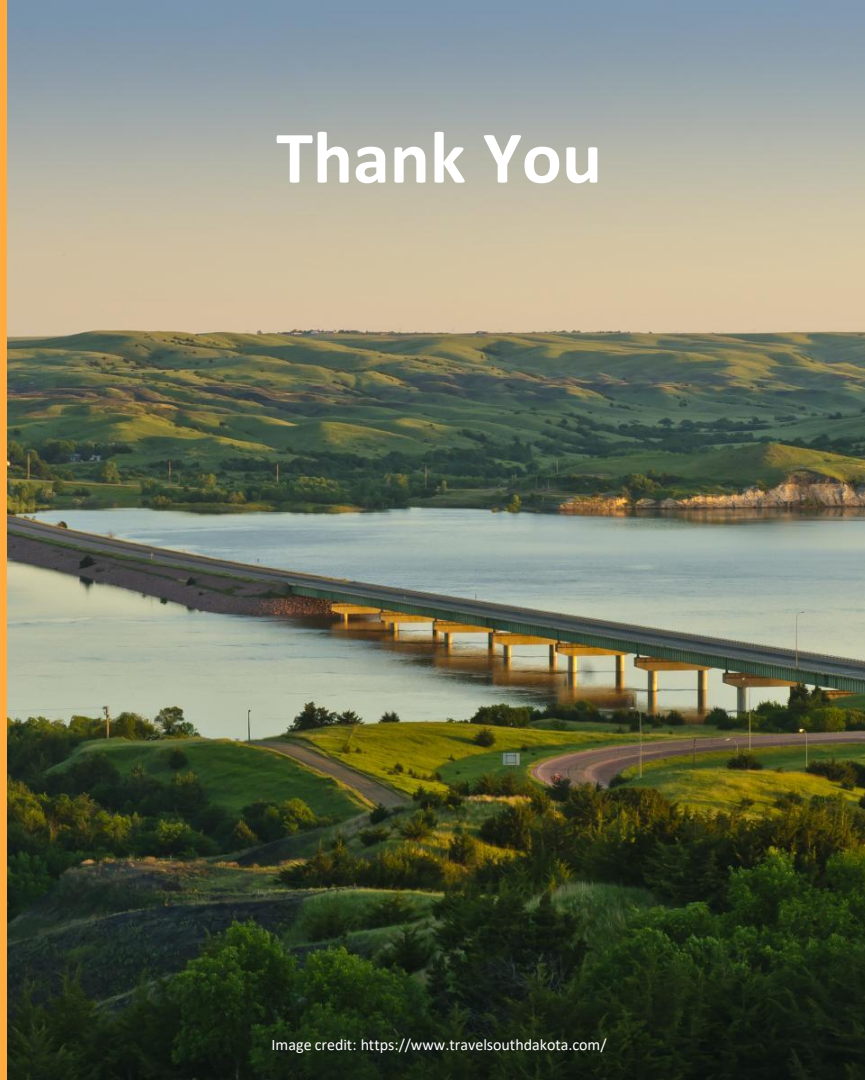


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